



January 13, 2021

Board of Supervisors  
County Administration Building  
Stockton, CA

Dear Board Members:

**Approval of the 2021 Supervisorial Redistricting Plan**

**RECOMMENDATION**

It is recommended that the Board of Supervisors:

1. Approve the 2021 Supervisorial Redistricting Timeline, and
2. Establish a Redistricting Advisory Committee (RAC) and appoint a member from each Board of Supervisors district to the committee.

**REASON FOR RECOMMENDATION**

The U.S. Constitution requires that everyone residing in the United States be counted every decade. The resulting Census data is used for geographically defining state and local legislative districts. This process is called “redistricting.”

According to the California Election Code, following each decennial federal census, the Board using that census as a basis, shall adjust the boundaries of any or all of the Supervisorial Districts of the County so that the districts shall be as nearly equal in population as feasible. In establishing the boundaries, pursuant to Elections Code Section 21500(c), the Board shall use the following criteria (in priority order):

- (1) Supervisorial districts shall be geographically contiguous.
- (2) The geographic integrity of any local neighborhood or local community of interest shall be respected in a manner that minimizes its division.
- (3) The geographic integrity of a city or census-designated place shall be respected in a manner that minimizes its division.
- (4) Supervisorial district boundaries should be easily identifiable and understandable by residents.

(5) Supervisorial districts shall be drawn to encourage geographical compactness in a manner that nearby areas of population are not bypassed in favor of more distant populations.

The Board has three options for the process to change the supervisorial district maps. The Board can either establish an independent redistricting commission to change the district boundaries, establish a hybrid redistricting commission, or establish a redistricting advisory committee (RAC) composed of residents of the local jurisdiction to recommend to the Board changes to the district boundaries. If the board delegated authority to an independent redistricting commission, the independent redistricting commission would be empowered to adopt district boundaries. If a hybrid commission was established, the commission draws two or more maps and the legislative body must choose one without modification. Staff is recommending for the Board to establish a redistricting advisory committee comprised of five members from the public; one representing each supervisorial district. The RAC would evaluate the existing boundaries of the Supervisorial District and develop options for boundary adjustments to account for population and demographic changes that have occurred between the 2020 and 2010 census. Public hearings will then be conducted to consider any proposal to adjust the boundaries of a district and all impacted Cities will be notified of any proposed boundary changes. Ultimately the RAC will make a recommendation to the Board for district boundaries, which would be subject to approval by the Board of Supervisors.

The last redistricting took place in 2011. At that time, the RAC was comprised of two Board members. However, pursuant to Section 23002 (a) of the Elections Code, a person who is an elected official, or a family member, staff member, or paid campaign staff of an elected official of the local jurisdiction shall no longer be permitted to serve on the RAC.

Before adopting the final district maps, the Election Code (Section 21507.1(a)) further requires the Board to hold at least four public hearings at which the public is invited to provide input on the proposed supervisorial districts:

(1) At least one public hearing shall be held before the board draws a draft map or maps of the proposed supervisorial district boundaries.

(2) At least two public hearings shall be held after the board has drawn a draft map or maps of the proposed supervisorial district boundaries.

(b) At least one public hearing or public workshop shall be held on a Saturday, on a Sunday, or after 6 p.m. on a weekday Monday through Friday.

Also pursuant to the Elections Code, the Board can delegate authority to the RAC to hold the public hearings.

For the upcoming redistricting effort, the U.S. Census Bureau will send the census data to local jurisdictions no later than July 31, 2021. Previously, census data was scheduled to be sent by March 2021 but due to the ongoing Covid-19 pandemic, this date has been postponed up to four months to July 31, 2021. District boundary changes must be adopted by the Board no later than December 15, 2021. In addition to the recommended RAC, representatives from the Community Development Department (lead), County Administrator's Office, County Counsel, and Information Systems Division (including Registrar of Voters) will assist the RAC.

The proposed calendar of events anticipates completion of the process in December 2021. It is noted that the Election Code requires that the new Supervisorial Districts be adjusted by your Board before December 15, 2021. If the Board fails to adopt the new boundaries by December 15, 2021, the Board shall immediately file a petition with the Superior Court within five days for an order adopting supervisorial district boundaries.

Below is the proposed 2021 Supervisorial Redistricting Timeline:

<u>Month/Date</u>	<u>Activity</u>
July 13, 2021	Board of Supervisors public hearing for introduction to redistricting process with public hearing dates
July 31, 2021	2020 United States Census data must be made available to California by this date; data can be provided earlier. Analysis of census data by the RAC will commence. Committee will begin its review of new information as compared to the 2010 Supervisorial Redistricting Data.
August 2021	RAC public workshop to inform public redistricting process is underway, receive public's initial comments prior to map formation, and establish Chair and Vice Chair for RAC Committee
	Board of Supervisors public hearing to receive progress report that will provide district population numbers after receiving Census data, demographic data, and/or initial maps for potential new districts
September 2021	RAC public hearing to receive comments on initial scenario draft maps and demographic data for potential new districts from the public
	BOS public hearing to receive comments on draft

<u>Month/Date</u>	<u>Activity</u>
	maps of proposed supervisorial district boundaries based on recommendations from the RAC. Board of Supervisors will provide input to the RAC as appropriate
	RAC public workshop to be held on Saturday, Sunday, or after 6:00 p.m. on a weekday for review of any further revisions of initial scenarios and presentation of final scenarios
October 2021	If necessary, additional RAC and BOS public hearings to receive requests for further revisions
November 16, 2021	BOS public hearing to present final scenarios to BOS to approve a preferred supervisorial district boundary map and set December 7, 2021 at 9:00 a.m. as the date for public hearing to adopt an ordinance to revise the existing supervisorial district boundaries
December 7, 2021	BOS public hearing to adopt an ordinance to revise the existing supervisorial district boundaries
December 14, 2021	If necessary, additional BOS public hearing date to adopt ordinance
December 15, 2021	Last Day for Board to approve maps for June 7, 2022 Primary Election
June 7, 2022	Primary Election with updated maps

### **FISCAL IMPACT**

It is anticipated the technical review and analyses will be prepared by Community Development Department Geographic Information Systems staff at an estimated cost of \$20,000. Sufficient funds for this program are available in the 2020-2021 Community Development Department Budget as existing CDD-GIS staff will be refocused in part to this redistricting work.

It is anticipated that the public facilitation efforts will be provided by consultant services obtained through a Request for Qualifications/Proposal (RFQ/RFP) process. The cost of this service is anticipated to cost approximately \$200,000 in Fiscal Year 2021-2022.

It is anticipated there will be a one-time Net County Cost increase for this expenditure. These estimates may be affected by the number and nature of revision requests that occur between initial and final scenario development.

**ACTION TO BE TAKEN FOLLOWING APPROVAL**

The Community Development Department will coordinate the actions approved in the 2021 Supervisorial Redistricting Timeline along with assistance from the supporting departments. Clerk of the Board will coordinate process of recruitment for the Redistricting Advisory Committee.

Sincerely,



Matthew Paulin  
Assistant County Administrator

MP:MAH

c: Community Development Department  
Information Systems Division  
Registrar of Voters  
County Counsel

BL01-03

Reviewed by County Counsel's Office:



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J. Mark Myles, County Counsel

1/13/2021

# Before the Board of Supervisors

County of San Joaquin, State of California

B-21-88

## Approval of the 2021 Supervisorial Redistricting Plan

THIS BOARD OF SUPERVISORS DOES HEREBY:

1. Approve the 2021 Supervisorial Redistricting Timeline, and
2. Establish a Redistricting Advisory Committee (RAC) and appoint two members from each Board of Supervisors district to the committee.

I HEREBY CERTIFY that the above order was passed and adopted on January 26, 2021 by the following vote of the Board of Supervisors, to wit:

MOTION: Miller/Winn/4-1

AYES: Villapudua, Miller, Winn, Patti

NOES: Rickman

ABSENT: None

ABSTAIN: None

ATTEST: RACHÉL DeBORD  
Clerk of the Board of Supervisors  
County of San Joaquin  
State of California



**Rachél DeBord**

**Advisory redistricting commission** means a body that recommends to a legislative body placement of the district boundaries for that legislative body. EC 23000 (a)

**Hybrid redistricting commission** means a body that recommends to a legislative body two or more maps for the placement of the district boundaries for that legislative body, where the legislative body must adopt one of those maps. EC 23000 (c)

**Independent redistricting commission** means a body that is empowered to adopt the district boundaries of a legislative body. EC 23000 (d)

**ADVISORY REDISTRICTING COMMISSIONS.**  
(EC 23002)

- Board selects manner of appointing commissioners.
- Elected officials and their family members (spouse, child, parent, sibling or in-law), staff members, or paid campaign staff of an elected official of the local jurisdiction **are not eligible.**
- Board may impose additional requirements or restrictions on the commission, members of the commission.

**INDEPENDENT AND HYBRID REDISTRICTING COMMISSIONS**  
(EC 23003)

- Board may select manner of appointment. Must include:
  - Application process open to all eligible residents.
  - Commissioners may not be directly appointed by Board or elected official.
- Person not eligible if :
  - The person or any family member (spouse, parent, child, sibling or in-law) of the person has been elected or appointed to, or been a candidate for, an elective office of the local jurisdiction in the eight years preceding the person's application.
  - The person or his or her spouse has done any of the following in the eight years preceding the person's application:
    - (A) Served as an officer of, employee of, or paid consultant to, a campaign committee or a candidate for elective office of the local jurisdiction.
    - (B) Served as an officer of, employee of, or paid consultant to, a political party or as an elected or appointed member of a political party central committee.
    - (C) Served as a staff member or a consultant to, or who has contracted with, a currently serving elected officer of the local jurisdiction.
    - (D) Been registered to lobby the local jurisdiction.
    - (E) Contributed five hundred dollars (\$500) or more in a year to any candidate for an elective office of the local jurisdiction.
  - A family member of the person, other than his or her spouse, has done any of the following in the four years preceding the person's application:
    - (A) Served as an officer of, employee of, or paid consultant to, a campaign committee or a candidate for elective office of the local jurisdiction.
    - (B) Served as an officer of, employee of, or paid consultant to, a political party, or as an elected or appointed member of a political party central committee.
    - (C) Served as a staff member of, or consultant to, or has contracted with, a currently serving elected officer of the local jurisdiction.
    - (D) Been registered to lobby the local jurisdiction.
    - (E) Contributed five hundred dollars (\$500) or more in a year to any candidate for an elective office of the local jurisdiction.
- Residents who are appointed to the Independent or Hybrid Commission have additional restrictions placed on them, restricting opportunities to seek elected office, lobbying for or contracting with the County.